

Meeting: Council Meeting

Date: 27 October 2016

Wards Affected: All

Report Title: Local Transport Plan – Implementation Plan

Is the decision a key decision? Yes

When does the decision need to be implemented? Immediately

Executive Lead Contact Details: Cllr Mark King, Executive Lead for Planning, Transport and Housing, 07873 254117, mark.king@torbay.gov.uk

Supporting Officer Contact Details: Andrew Gunther, Senior Planning and Public Health Officer, 01803 208815, andrew.gunther@torbay.gov.uk

1. Proposal and Introduction

- 1.1. The Devon and Torbay Local Transport Plan (LTP) Strategy 2011-2026 provides strategic context and sets out how transport should be delivered within Torbay. This document provides an overarching strategy across Torbay and Devon for investing in the transport network across all modes of transport.
- 1.2. Sitting underneath the main LTP strategy are a series of more detailed implementation or delivery plans which provide more detail on the projects which will be funded and delivered during any five year period. Devon County Council and Torbay Council each have separate delivery plans relating to projects and investment occurring in each area. However, both sets of plans conform with the overall LTP Strategy.
- 1.3. Torbay Council's previous Implementation Plan expired this year and therefore the Council is required (by the Transport Act 2000) to provide an updated document on how it intends to deliver the Devon and Torbay Local Transport Plan Strategy over the next five years.
- 1.4. The Council previously carried out two rounds of consultation (in November 2015 and in February 2016) regarding the production of a new Implementation Plan. A third round of consultation for a period of 4 weeks (September/October 2016) was carried out on the proposed plan. The results of those consultation exercises have helped to influence the preparation of the final document together with engagement with Council Members and Senior Officers.
- 1.5. Appendix 2 contains the proposed 'Torbay Local Transport Implementation Plan 2016-2021' which details how the Council intends to deliver transport projects over

the next five financial years, beginning 2016/17. This Implementation Plan sets out a proposal to use Integrated Transport Block Funding (received annually as grant from the Department for Transport) to support a number of committed projects over the next 2 years (for information, note Appendix 3 provides further detail on these projects). It also supports a process for the development of additional future projects which is based on an evidence based approach, the detailed development of business cases and the delivery of projects which are evaluated in the context of the Council's Capital Plan budget and the Council's Capital Plan Prioritisation Matrix. This approach will help ensure integrated delivery of transport infrastructure in conjunction with other projects and that they respond holistically to Council priorities.

2. Reason for Proposal

- 2.1 As the Local Transport Plan forms part of the Council's Policy Framework, the approach for implementing transport projects need to be agreed by Members via Full Council.

3. Recommendation(s) / Proposed Decision

- 3.1 The Torbay Local Transport Implementation Plan 2016-2021 in Appendix 2 is adopted.
- 3.2. The Council supports a proportion of capital funding, sourced from the Integrated Transport Block, (£330,000) to develop new capital projects over the next 2-3 years, including the production of evidence and business cases to support those projects, as set out in this report and the Implementation Plan (Appendix 2).
- 3.3. The Council supports the use of 'Integrated Transport Block' grant funding to become part of the Council's Capital Plan budget and for the use of the Capital Plan Prioritisation Matrix to be used to assess the development of capital transport projects.

Appendices

Appendix 1: Supporting Information and Impact Assessment

Appendix 2: Torbay Local Transport Implementation Plan 2016-2021

Appendix 3: Committed Schemes

Supporting Information and Impact Assessment

Service / Policy:	Torbay Local Transport Implementation Plan 2016-2021
Executive Lead:	Cllr Mark King
Director / Assistant Director:	Kevin Mowat

Version:	2	Date:	18/10/16	Author:	Andrew Gunther
----------	---	-------	----------	---------	----------------

Section 1: Background Information	
1.	<p>What is the proposal / issue?</p> <p>Torbay Council's previous Implementation Plan expired this year and therefore the Council is required (by the Transport Act 2000) to produce a new plan to set out how it intends to deliver the Devon and Torbay Local Transport Plan Strategy over the next five years.</p>
2.	<p>What is the current situation?</p> <p>The Council delivers transport projects according to the priorities set out in the Devon and Torbay Local Transport Plan Strategy and other Council policy framework documents. The previous Local Transport Implementation Plan identified all projects for delivery over a five year period (2011/12-2015/16).</p> <p>The new plan for delivery of transport projects over the next 5 years (2016/17-2021/22 - see Appendix 2) contains a list of projects which the Council is already committed to delivering (further information contained in Appendix 3 – Committed Projects) and an approach for the development of further projects within this timeframe. This project development approach involves investing resources in developing detailed schemes, on the basis of robust business cases responding to Council Member and community engagement, which provide value for money and respond to agreed Council priorities.</p>
3.	<p>What options have been considered?</p> <p>An alternative option to the proposal set outlined in this report would be to identify a full list of new projects which the Council is committed to funding over the next 5 years. This option was considered less favourable than that of developing schemes in further detail for later approval as the Council would have less surety at this stage that the projects would be delivering value for money and the best outcomes for Torbay in terms of health and prosperity. The option proposed provides for flexibility over the 5 year period of the Implementation Plan and a robust process to ensure projects deliver quality outcomes.</p>
4.	<p>How does this proposal support the ambitions, principles and delivery of the Corporate Plan 2015-19?</p>

	<p>This proposal will support the delivery of a 'Prosperous and Healthy Torbay'. According to the Implementation Plan, transport projects will be delivered according to the approval of successful business cases which specifically meet the ambitions, principles and delivery objectives of the Corporate Plan. The Council's Capital Plan Prioritisation Matrix specifically assesses projects on how well they meet Corporate Plan priorities, therefore transport projects which are ultimately delivered will have been required to have scored strongly in terms of delivering the ambitions and principles of the Corporate Plan. For instance projects will score better which promote physical activity, access to services and growth of employment, support the delivery of the Council's town centre Masterplans, respond to Mayoral commitments and reduce deprivation/inequalities.</p>
<p>5.</p>	<p>Who will be affected by this proposal and who do you need to consult with?</p> <p>Everybody in Torbay, as persons who directly uses any element of the transport network to travel (by foot, cycle, bus, train and car) will be potentially impacted by this proposal. In directly, people will be affected as the transport network has an impact on the local economy and services.</p>
<p>6.</p>	<p>How will you propose to consult?</p> <p>Two earlier rounds of consultation have been carried out regarding the development of the new Implementation Plan. The responses to the consultation have helped inform the final version of the plan alongside further discussion with Council Members and Senior Officer engagement.</p> <p>The consultation methods for both round of consultation included targeted letters and e-mails to persons on Torbay Council's Spatial Planning consultation database (which includes statutory consultation bodies, local groups and stakeholders as well as persons who have specifically registered to be notified regarding Spatial Planning consultations) as well as wider promotion to the general public through press releases, being made available on the Council's website and through visible communication methods such as the display of posters in Torquay Town Centre. As part of the consultation, a questionnaire was developed to illicit answers to specific issues.</p> <p>A third round of consultation was carried out for four weeks (during September – October 2016) on the final version of the Implementation Plan. Consultation methods involved advertising the document via the Council's website and once again contacting persons and organisations directly on the Council's database (as above).</p>

Section 2: Implications and Impact Assessment

7. What are the financial and legal implications?

There are no additional budgetary resource implications on the Council budget. Transport projects will continue to be funded by the Council through the Integrated Transport Block funding (which will become part of overall Capital budget). The Council will also continue to access additional funding outside the Council budget from sources such as the Local Enterprise Partnership, the Department for Transport and planning contributions made from developmental growth in Torbay to assist the development of capital transport investment.

8. What are the risks?

If the recommendation is not adopted, the Council will not be fulfilling its duty under the Transport Act 2000 to update its Local Transport Plan every 5 years. Although the strategy element is still live (Devon and Torbay Local Transport Strategy 2011-2026) the Implementation element is now out of date and due for renewal. Without an update, the Council risks finding it difficult to access external funds (e.g. from the Department of Transport) and will not have an agreed plan in place to strategically support investment in the transport network which may lead to lack of implementation and uncoordinated delivery which does not deliver best value for the Council.

9. Public Services Value (Social Value) Act 2012

The impacts of any transport scheme on the economic, social and environmental well-being of Torbay, which is within the scope of the Public Services Value Act 2012, will be assessed through the approach to developing projects, outlined on page 6 of the Implementation Plan and the use of the Council's Capital Plan Prioritisation Plan Matrix. Additional assessment of environmental impacts, only where required by environmental regulations such as the Habitats Directive or the Environment Impact Assessment Directive (including associated Regulations), will be undertaken as part of individual scheme development.

10. What evidence / data / research have you gathered in relation to this proposal?

A detailed evidence base for the Local Transport Plan Strategy can be found on the Council's [website](#). In addition, other evidence based documents such as the Joint Strategic Needs Assessment and the evidence base for the Local Plan has been used to inform this proposal.

Fundamentally, the approach recommended in this Implementation Plan is based on using the evidence base which the Council has available to understand the transport needs of Torbay, use the evidence to develop business cases and schemes, and carry out monitoring and evaluation of schemes during and after delivery which will in turn inform future project development and needs assessment. This is a method of project development based on good practice in

	<p>terms of taking an evidence-based approach to delivering best outcomes.</p>
<p>11.</p>	<p>What are key findings from the consultation you have carried out?</p> <p>Consultation has been carried out on two separate occasions on earlier versions of the Implementation Plan. Consultation responses showed that consultees supported investment in schemes which assist walking and cycling (highest priority), public transport (2nd highest priority) and private vehicles (3rd highest priority). 72 separate ideas for schemes were put forward as part of the consultation and a wide range of responses were received in terms of priority for those individual schemes.</p> <p>A third round of consultation was carried out on the final, proposed document during September/October 2016. Many of the consultation responses related to identifying individual schemes which respondents felt merited investment and delivery. It is important to note that the LTP Implementation Plan does not provide specific detail on which schemes will be delivered in addition to those already committed. Instead, it sets out a clear process for the development of new projects and defines how those projects will be assessed. The process provides for the development of new projects which respond to Torbay's needs, are shaped by quality engagement with members, businesses and the community and deliver maximum benefit for the Council (responding to corporate priorities). Responses on scheme suggestion will be retained by the Council for consideration in future project development during the course of this Implementation Plan.</p>
<p>12.</p>	<p>Amendments to Proposal / Mitigating Actions</p> <p>The Torbay Local Transport Implementation Plan 2016-2021, recommended for adoption, features a change in emphasis from earlier consultation versions of the plan in terms of developing projects to take an evidence-based approach and a more detailed project development strategy involving additional resource to be expended on the development of business cases. This approach responds to the need for projects to be integrated with the delivery of Council investment elsewhere in the built environment e.g. through Masterplans (to take a holistic approach) and deliver outcomes which ensure transport infrastructure is best meeting Corporate Plan priorities.</p> <p>A third round of consultation was carried out on the final, proposed document during September/October 2016. Many of the consultation responses related to identifying individual schemes which respondents felt merited investment and delivery. It is important to note that the LTP Implementation Plan does not provide specific detail on which schemes will be delivered in addition to those already committed. Instead, it sets out a clear process for the development of new projects and defines how those projects will be assessed. The process provides for the development of new projects which respond to Torbay's needs, are shaped by quality engagement with members, businesses and the community and deliver maximum benefit for the Council (responding to corporate priorities). Responses on scheme suggestion will be retained by the Council for consideration in future project development during the course of this Implementation Plan.</p>

Equality Impacts

13	Identify the potential positive and negative impacts on specific groups			
		Positive Impact	Negative Impact & Mitigating Actions	Neutral Impact
	Older or younger people	The provision of public transport provides opportunities to increase social mobility amongst older and younger persons.		
	People with caring Responsibilities			No differential impact
	People with a disability	Investment in the highway network, including ring fencing budget to tackle road safety, will help to improve conditions for people with physical mobility issues.		
	Women or men			No differential impact
	People who are black or from a minority ethnic background (BME) <i>(Please note Gypsies / Roma are within this community)</i>			No differential impact
	Religion or belief (including lack of belief)			No differential impact
	People who are lesbian, gay or bisexual			No differential impact
	People who are transgendered			No differential impact

People who are in a marriage or civil partnership			No differential impact
Women who are pregnant / on maternity leave			No differential impact
Socio-economic impacts (Including impact on child poverty issues and deprivation)	Investment in transport infrastructure, responding to the capital plan matrix, will ensure that projects must score strongly in terms of ameliorating deprivation and improving health/economic outcomes. Enhances project monitoring and evaluation will aid an understanding of the effect of transport interventions in Torbay.		
Public Health impacts (How will your proposal impact on the general health of the population of Torbay)	The proposal will lead to transport projects being implemented which score highly against delivering direct health outcomes (e.g. increased physical activity) and indirect outcomes such as economic improvement. Targeted investment to reduce deprivation will help to reduce health inequalities. Taking an evidence based approach, coupled with robust monitoring and evaluation is a methodology which is familiar to the development of effective public health interventions and should help to deliver better overall outcomes for projects, including but not exclusive to public health issues alone.		
14	Cumulative Impacts –		

	<p>Council wide (proposed changes elsewhere which might worsen the impacts identified above)</p>	<p>The Torbay Local Transport Implementation Plan 2016-2021 sets out a flexible framework for the delivery and development of capital transport projects in Torbay over a 5 year period. The Plan embraces corporate priorities. When changes are made in Council policy, those with transport implications should respond to the existing policy framework including this plan.</p>
15	<p>Cumulative Impacts – Other public services (proposed changes elsewhere which might worsen the impacts identified above)</p>	<p>The Torbay Local Transport Implementation Plan 2016-2021 sets out a flexible framework for the delivery and development of capital transport projects in Torbay over a 5 year period. The Plan embraces corporate priorities. When changes are made in other public services/policy, those with transport implications should respond to the existing policy framework, including this plan.</p>

